

Message Text

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PAGE 01 TOKYO 03328 100235Z
ACTION EB-08

INFO OCT-01 EA-07 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00
DOTE-00 INR-07 NSAE-00 FAA-00 SS-15 NSC-05 L-03 /048 W
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FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 6013

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E.O. 11652: N/A
TAGS: EAIR, JA
SUBJECT: CIVAIR: UPCOMING U.S.-JAPAN TALKS

REF: TOKYO 3053

1. SUMMARY: JUNIOR JCAB OFFICIAL HAS WRITTEN UNEMOTIONAL ARTICLE FOR OFFICIAL MOT MONTHLY SETTING FORTH ALREADY FAMILIAR GOJ VIEWPOINTS BUT CONTAINING POSSIBLE NEW SHADINGS ON PRE-DETERMINATION, SAIPAN AND OKINAWA ISSUES. SINCE ALL ITEMS ON APRIL ICAO AGENDA ALSO HAVE BILATERAL US/JAPAN CONTEXT, GOJ COULD STONEWALL AT MARCH TALKS; HOWEVER, WE CONTINUE TO THINK GOJ WILL WANT SOME PROGRESS IN THIS ROUND. END SUMMARY.

2. JANUARY ISSUE OF "TRANSPORT", MONTHLY MOT MAGAZINE, CONTAINS ARTICLE ENTITLED "ON UNITED STATES-JAPAN CIVIL AVIATION NEGOTIATIONS", BY MITSUO NAKAMOTO, JUNIOR MEMBER OF JCAB STAFF. WRITING IS UNEMOTIONAL, ACCOUNT IS RELATIVELY BALANCED, AND OUTLOOK FOR A MUTUALLY SATISFACTORY SETTLEMENT OF US-JAPAN ISSUES IS OPTIMISTIC. OLD VIEWPOINTS ARE REHASHED - LIMITED CAPACITY, OKINAWA AND SAIPAN ARE CITED AS ISSUES LIKELY TO CAUSE PROBLEMS IN UPCOMING SESSIONS - BUT A FEW NEW ITEMS AND SHADINGS SHOULD BE MENTIONED.

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3. FOR EXAMPLE: (A) RE SAIPAN, ARTICLE EXPRESSES SPECIFIC INTEREST SAIPAN TURNAROUND RIGHTS FOR JAL AS WELL AS PRIOR COORDINATION OF TRANSPORT CAPACITY. (B) RE OKINAWA: LANGUAGE IS MILD, ONLY NOTING THAT UNLESS A SETTLEMENT IS REACHED BY MAY 15, CONTINUING TRANSPORT RIGHTS GRANTED TO U.S. "WILL BECOME

A PROBLEM". HOWEVER, "CAREFUL HANDLING IS REQUIRED TAKING INTO FULL CONSIDERATION THE POSITION, ETC., OF OKINAWA".

(C) RE LIMITED CAPACITY: ARTICLE DESCRIBES JAPAN/UK "FALLBACK" PRINCIPLE AS ONLY "ONE METHOD" OF "BEFORE-THE-FACT SCREENING", APPARENTLY OPENING DOOR FOR DISCUSSION OF OTHER METHODS SHOULD PRINCIPLE OF CAPACITY DETERMINATION ITSELF NOT BE ANATHEMA TO U.S. SIDE.

4. COMMENT: EMBASSY DOUBTS ARTICLE'S SUGGESTION THAT GOJ IS NOT MUCH INTERESTED IN OKINAWA SINCE CONTROL OF RIGHTS THERE ARE ONE OF FEW CARDS JAPANESE HOLD AND AUTHOR OF "HARD-LINE" GOJ POLICY IS, ACCORDING TO MOFA SOURCES, WASHINGTON EMBASSY ECONOMIC MINISTER FUKADA, RANKING MOFA MEMBER ON MARCH DELEGATION. ARTICLE ALSO MENTIONS ISSUES TO BE DISCUSSED MULTI-LATERALLY AT UPCOMING ICAO CONFERENCE. IT IS INTERESTING TO NOTE THAT EACH OF THESE--CAPACITY, NON-SCHEDULED FLIGHTS, OBSERVANCE OF AND STRUCTURE FOR ESTABLISHING FARES--CAN ALSO CURRENTLY BE ISSUES IN A BILATERAL CONTEXT, CREATING THE POSSIBILITY THE JAPANESE WILL "STONEWALL" AT THE MARCH TALKS AWAITING APRIL'S RESULTS. HOWEVER, WE THINK GOJ WILL WANT PROGRESS ON SOME ISSUES AT THIS ROUND.

5. EMBASSY TRANSLATION OF ARTICLE POUCHED TO EB/OA/AN. SHOESMITH

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Message Attributes

Automatic Decaptioning: X
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Current Classification: UNCLASSIFIED
Concepts: AVIATION AGREEMENTS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 10-Mar-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
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Executive Order: N/A
Errors: N/A
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Handling Restrictions: n/a
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TAGS: EAIR, JA, US
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